

# SSBA RESOLUTIONS ADVOCACY ACTION PLAN

(March, 2010)

#### Resolution:

D-3 BE IT RESOLVED that the Saskatchewan School Boards Association lobby the provincial government to provide all school boards with an exemption from the payment of the provincial sales tax.

#### Minister's Response:

- Our government will continue to consult with representatives of the educational system as we consider all options available to the operation of the education system. Careful consideration of recommendations regarding education funding will be reviewed in the context of the Province's restrained fiscal capacity and provincial priorities.
- The Ministry of Education does not have authority to provide school divisions an exemption from the payment of provincial sales tax. Such a decision would involve government as a whole along with Finance officials. The amount school divisions spend collectively each year on provincial sales tax is not collected by the ministry.
- In addition, our government continually examines options to improve the sustainability of the Saskatchewan economy, the fairness of the overall property tax regime in the province, and the financing of public education in the interests of all Saskatchewan students.

#### SSBA Action:

- SSBA representatives on the Ministry of Education's Advisory Committee for the New Pre-K-12 Funding model bring the issue to the attention of the committee.
- SSBA representative on the Financing subcommittee bring the issue to the attention of the subcommittee.
- SSBA President reiterates SSBA position during meeting with the Premier and Minister of Education (March 3, 2010)
- Follow-up letter from the SSBA President sent to the Premier and Minister of Finance cc the Minister of Education on both letters.
- Executive member assigned to raise the issue with the Minister of Education during the Q and A session at the Spring General Assembly or other occasion.

#### Resolution:

- E-1 BE IT RESOLVED that the Saskatchewan School Boards Executive establish a position statement that clearly articulates that:
- The responsibility and authority to determine the appropriate level of staffing for school divisions is vested with the Board of Education;
- Article 9 of the Provincial Teacher's collective bargaining agreement in no way allows for the diversity of delivery of education in Saskatchewan; and
- Article 9 is no longer relevant as a result of restructuring; and that the members directly involved strive to have Article 9 removed from the Provincial collective agreement in the next round of bargaining.

## Minister's Response:

Article 9 of the Provincial Collective bargaining Agreement between the boards of education, the Government of Saskatchewan and the teachers of Saskatchewan describes the criteria for the designation of out-of-scope personnel. Boards of education have an opportunity to raise this issue at the collective bargaining table during the normal course of negotiations. It would be inappropriate for the Minister of Education to interfere in this process.

#### **SSBA Action:**

• SSBA representatives on the Provincial Teacher Bargaining Committee advocate with the Government members of the bargaining team for the removal of Article 9.

#### **Resolution:**

D-1 BE IT RESOLVED that the Saskatchewan School Boards Association undertake an ongoing public lobby campaign with the goal of educating stakeholders, property tax payers and the general public with respect to the need for and benefits of adequate funding for K to 12 education.

- The 2009-10 budget introduced significant changes for funding the province's PreK-12 education system. With these changes, government is fulfilling its promise to achieve a fairer balance for education funding. Increasing the amount of government funding for education ensures the PreK-12 education system is properly funded.
- In order to comply with the changes, the Ministry of Education implemented a new method of funding school divisions for the 2009-10 fiscal year. For 2009-10 and 2010-11, education funding provided by the province will be based on school division actual financial information. In 2009-10, the province increased its share to school divisions by \$24M.
- The Ministry of Education, in consultation with school divisions, will develop a new funding system to determine allocation of education funds among school divisions.

The new funding model will provide a means to allocate funding to school divisions to provide a quality education that reflects the needs of students and society.

## **SSBA Action:**

- The SSBA has undertaken a public awareness radio and print campaign regarding the need for adequate funding (January 2010).
- The SSBA continues to lobby for adequate funding at the Pre-K-12 New Education Model Advisory Committee, Finance and Facilities/Capital subcommittees.
- The Association Executive has been asked to approve the establishment of a "Appreciation Dinner and Information evening" at which SSBA representatives on all committees will be brought together to review Association Position statements (including Education Funding and Facilities Funding) in order to more effectively advocate SSBA positions at all committees on which the Association is represented.
- The Association Executive has been asked approved the establishment of a "Public Engagement Working Advisory Group" to assist boards in developing strategies and tools to inform and engage the public in K-12 education. The importance of adequate funding for education would most certainly be among the information needed to be provided to the parents and communities.

#### Resolution:

D-5 BE IT RESOLVED that the Saskatchewan School Boards Association expand its advocacy on the behalf of school boards with agencies, such as Health, Justice, Social Services, Ministry of Education etc., in which decisions to cut services handicap the delivery of educational services by downloading these costs to school boards onto what is now a fixed budget.

- Education funding provided by the province for the 2009-10 transition year was based on school division actual financial information. Therefore, what the school division is actually spending on educational services including intensive needs, diversity, transportation, etc., will be incorporated into the funding.
- Ministry staff met with each school division to discuss their specific 2009-10 funding requirements. Adjustments to operating funding were considered based on school division specific requirements. These meetings also provided opportunity to clarify roles and responsibilities, including the continued authority for school divisions regarding day-to-day business, board elections, budget allocations and planning.
- Ministry staff also held a set of meetings with school divisions, regarding funding for 2010-11. Education Finance and Facilities Branch has undertaken significant work to address all aspects of the transition phase.

- Integration Forum (representing nine human services ministries) at the provincial level and the regional intersectoral committees (RICs) at the regional level to support service integration across the province. The RICs are forums for regional integrated decision-making regarding existing and emerging local needs. They work with government and non-government regional partners, including community-based organizations, to address issues and allocate resources more effectively than agencies could do on their own.
- At an operational level, the Student Support Services Branch engages in ongoing discussions with the ministries of: health; Social Services; Advanced Education, Employment and Labour; and, Corrections, Public Safety and Policing. These discussions include: the provision of staffing and supports to meet demand; potential inconsistencies in service delivery; mandate clarification; potential overlap; and, other topics.

#### SSBA Action:

- The Executive Director communicates with the Deputy Minister of Education to ascertain what is happening with the RICs and Student Support Services Branch with the possibility of arranging a meeting between the SSBA and representatives of the RICs and Student Support Services Branch.
- The SSBA will await the recommendations on the Provincial Panel on Student Achievement to determine whether they adequately address this resolution or whether further action is required.

#### Resolution:

N-2 BE IT RESOLVED that the Saskatchewan School Boards Association lobby the Ministry of Education and Indian and Northern Affairs (Canada) to jointly develop protocols applicable to boards of education in Saskatchewan and First Nations, with respect to communities in Saskatchewan which encompass Indian reserve land, that encourage the board of education/CSF and First Nation to come together to discuss the possibility of utilizing resources to develop a jointly funded and operated school in that community that can provide a more well-rounded educational experience for all students and avoid duplication in provision of educational services.

## Minister's Response:

The Ministry of Education acknowledges the authority and jurisdiction of First Nations people to be fully engaged as partners in education decision-making, planning and assessment. By suggesting that it is the Ministry of Education and Indian and Northern Affairs Canada (INAC) that needs to be lobbied, in the absence of First Nations education authorities and leadership, they fail to demonstrate respect for this ministry's commitment to First nations partnerships and working

- relationships. Although still in developmental stages, a memorandum of understanding (MOU) is currently being renewed (based upon the 2003-2008 MOU) with the Federation of Saskatchewan Indian Nations. This MOU reaffirms a commitment to work together towards student achievement, while respecting jurisdictional authorities of each party.
- The Ministry of Education has been advised by INAC that their mandate is dedicated to on-reserve education and that it is the Office of the Federal Interlocutor who is mandated to work with off-reserve education. The Saskatchewan School Boards Association (SSBA) resolution fails to include OFI, in addition to First Nations partners as mentioned above.
- This Ministry of Education currently supports partnerships between provincial school divisions and First Nations authorities and communities. Through the First Nations and Métis Education Initiatives Fund, a total of \$1.2M is expended in student achievement projects that require First nations partnerships. The ministry coordinates professional exchange of promising practices leading to more well-rounded educational experiences for all students.
- The Ministry of Education policy for First Nations and Métis Education, *Inspiring Success: Building Towards Student Achievement*, provides a framework and strategy designed to achieve the goals inferred in the SSBA resolution and is respectful of jurisdiction and First Nations education authority.

#### SSBA Action:

- Invite representatives of the FSIN to discuss this and other issues (e.g., First Nations School Board).
- Contact FSIN officials to discuss a provincial tuition agreement.

#### Resolution:

B-4 BE IT RESOLVED that the Saskatchewan School Boards Association lobby the Ministry of Education to amend clause 166(1)(b) of the *The Education Act*, 1995 to confer authority on individual boards of education and the Conseil scolaire fransaskois to set the five-day "spring vacation" period at a time that each considers advisable for its school divisions.

- Work is continuing in the province that may potentially impact alternative school year/school day arrangements within Saskatchewan school divisions. It is anticipated that the Provincial Panel on Student Achievement will be bringing forward recommendations in early spring 2010.
- The Education Act, 1995 prescribes the statutory holidays and vacation period to be observed by schools during the school year. The Education Act, 1995 section 166(3) provides the minister with the authority to change the spring vacation period if requested by a school division if the action is required to maintain a satisfactory

schedule of the opening and closing dates of school. The ministry is committed to working with individual school divisions to address their unique needs.

#### **SSBA Action:**

• The SSBA Executive will await the recommendations of the Provincial Panel on Student Achievement to determine whether they adequately address this resolution or whether further action is required.

#### Resolution:

N-1 BE IT RESOLVED that the Saskatchewan School Boards Association lobby the provincial government to declare the first Tuesday following Labour Day of each year as "Provincial Students Day in Saskatchewan".

#### Minister's Response:

The Process for requesting a proclamation begins with an official letter sent annually from your organization to the Minister of Education at least two months prior to the day you wish proclaimed. Once the letter is received, your request will be taken into consideration and you will be notified of the decision.

## **SSBA Action:**

• A letter will be sent from the Association President to the Minister of Education at least two months in advance of the date (the prescribed deadline) to request the proclamation of "Provincial Students Day in Saskatchewan".

## Resolution:

D-4 BE IT RESOLVED that the Saskatchewan School Boards Association establish an official position that recognizes the real and distinct disparity in the costs of delivering equitable education opportunities in Saskatchewan, and continue to advocate that the Ministry of Education provide adequate funding for all students in Saskatchewan.

- The 2009-10 budget introduced significant changes for funding the province's PreK-12 education system. With these changes, government is fulfilling its promise to achieve a fairer balance for education funding. Increasing the amount of government funding for education ensures the PreK-12 education system is properly funded.
- In order to comply with the changes, the Ministry of Education implemented a new method of funding school divisions for the 2009-10 fiscal year. For 2009-10 and

- 2010-11, education funding provided by the province will be based on school division actual financial information. In 2009-10, the province increased its share to school divisions by \$241M.
- The Ministry of Education, in consultation with school divisions, will develop a new funding system to determine allocation of education funds among school divisions. The new funding model will provide a means to allocate funding to school divisions to provide a quality education that reflects the needs of students and society.

#### SSBA Action:

• Action on this resolution could also be directed to Resolution B-1 which was carried at the AGM but not directed to the Minister. The resolution reads:

That the SSBA undertake a study to:

- 1. Define equity in public education;
- 2. Report how Saskatchewan school boards are addressing issues of equity in Saskatchewan; and
- 3. Determine how school divisions in other provinces are addressing issues in equity, and how that compares to practices in Saskatchewan.
- The SSBA Executive will establish and identify terms of reference for a standing committee to identify the real costs of providing K-12 education and to determine what equity in Saskatchewan education might look like. The committee would be ongoing in order to cost out future needs (for example, cost of Ministry directives).
- Research funding would be used if necessary to support the work of the standing committee.

#### Resolution:

B-2 BE IT RESOLVED that the Saskatchewan School Boards Association lobby the provincial government to include a community service component as part of the requirements for grade 12 graduation.

## Minister's Response:

The ministry has examined the strategies for increasing the engagement of students within their community, and there is little evidence that a mandatory community service requirement is effective in improving students' engagement. The ministry has taken the approach of articulating, emphasizing, and infusing three Broad Areas of Learning into all renewed curriculum. Two of the broad areas of learning are *Building a Sense of Self and Community and Building Engaged Citizens*. As well, one of the four Cross-curricular Competencies that are addressed throughout all renewed curricula is Developing Social Responsibility. The ministry believes that by consistently addressing the Broad Areas of Learning and the Cross-curricular Competencies, students will develop the knowledge, skills and attitudes that will

enable and compel them to be actively engaged with their community in a positive way.

## SSBA Action:

- Executive Director to raise this issue with the Deputy Minister of Education.
- Director of Board Development Services to discuss with Jane Thurgood Sagal (Executive Director, Curriculum and E-Learning, Ministry of Education) what, if any, further actions might be taken to advance this resolution.